

Issue (ref and heading):	029: POLICY 10: Connecting People, Places and Markets Whole Policy	
Development plan reference:	Policy 10	Reporter: [Note: For DPEA use only.]
Body or person(s) submitting a representation raising the issue (including reference number):		
Seeking a change Coupar Angus & Bendochy Community Council (909949) Dr Peter Symon (548525) Freuchie Community Council (910081) HolderPlanning for Forth Ports Limited (846251) Mr Thomas Wallace (910151) Savills-SmithsGore for Errol Estate (909974) Scottish Property Federation (444087) St Andrews Environmental Protection Association Limited (STEPAL) (910367)	Supporting as written Aberdeen City and Shire SDPA (442583) Cairngorms National Park Authority (910266) Dundee Civic Trust (845127) Colliers International for Scottish Enterprise (835481) Scottish Environment Protection Agency (835401) Scottish Water (762198) SEStran Regional Transport Partnership (908118) Sustrans (346798) Tactran Regional Transport Partnership (441235)	
Provision of the development plan to which the issue relates:		
<p>This policy is about seeking to protect land for infrastructure or the infrastructure itself to support a modal shift to active travel, passenger transport and to rail and sea freight. The policy continues to protect port infrastructure for port related uses only. This is particularly important both for freight and cruise liner tourism but also for growth of the offshore energy sector as promoted by the National Renewables Infrastructure Plan and this Plan's Strategic Development Areas. This has also been considered in recognition of the emerging National Marine Plan.</p>		
Planning Authority's summary of the representation(s):		
Summary of Representations Seeking a change <u>OVERALL</u> Scottish Property Federation (444087) PLAN2015_510 promote the planning of digital infrastructure improvements to support growth in business and recognise that this can enable growth to take place in smaller settlements. Coupar Angus & Bendochy Community Council (909949) PLAN2015_293 consider the Coupar Angus relief road for Queen Street / A923 to be vital to the future of the community there, which was removed from the recent Perth & Kinross Council (PKC) Local Development Plan (Doc5) and re-entered by Reporters. It is considered that the current route of the A923 is unsatisfactory, as Queen Street has a narrow carriageway and inadequate footways, and its houses and historic buildings front directly onto the road. It is considered imperative that the bypass corridor is safeguarded from any development which could prevent the road from being built when funds allow and that the project should be incorporated into the local authority's action plan and capital programme. Coupar Angus & Bendochy Community Council (909949) PLAN2015_295 would like to be reassured that the new TAYplan and associated policy document Assets, Resources & Infrastructure (Doc105) will incorporate the findings of the new Regional Transport Strategy (Doc94). <u>PORTS AND RAIL FREIGHT</u> HolderPlanning for Forth Ports Limited (846251) PLAN2015_235 consider that the Port of Dundee will continue to operate as a multi-use port for the region and therefore the respondent wishes the policy to be amended to state that Policy 10		

safeguards the Port of Dundee for port-related and industrial land uses and Montrose port for port-related land uses. The respondent also seeks to have reference to the proposal for an intermodal regional rail freight facility removed because, at this time, there is no prospect of it being delivered.

Dr Peter Symon (548525) PLAN2015_473 considers that the policy should be strengthened to safeguard the Port of Perth and to support sea freight and local economic growth there. The respondent considers that there are policy changes necessary in order to more effectively meet the objectives of the Strategic Development Plan, including those flowing from the overarching Scottish Government policy of encouraging sustainable economic growth.

ROAD INFRASTRUCTURE

Freuchie Community Council (910081) PLAN2015_298 seeks improvement to Freuchie junctions on the A92. The respondent notes that at peak times entering onto the A92 is 'totally unsafe' and on many occasions turning right to head south is 'impossible to do in a safe manner'. The respondent considers that a number of minor improvements should be carried out in the short term otherwise the development of Freuchie will be restricted as the 'dangerous junctions' will mean people will not wish to live in Freuchie.

REDUCING CARBON EMISSIONS

St Andrews Environmental Protection Association Limited (STEPAL) (910367) PLAN2015_548 consider that TAYplan should be more proactive in identifying ways in which carbon and particulate emissions can be controlled and reduced. The respondent considers that the environmental and health impacts from vehicle emissions are well established and are of such a serious nature they deserve a particular focus in a strategic plan which deals with environmental issues, providing specific examples from St. Andrews.

Savills-SmithsGore for Errol Estate (909974) PLAN2015_526 considers that there should be a statement in the text for Local Development Plans to enhance connectivity of people, places and markets by safeguarding the Strategic Active Travel Links and other opportunities to enhance the TAYplan Green Network referenced in Policy 8 (Doc80). The respondent accepts that Policy 8 (Doc80) point C. identifies strategic priorities for green infrastructure; however it is felt that these should be safeguarded in Policy 10 so that Scottish Planning Policy is better met.

Thomas Wallace (910151) PLAN2015_319 considers that the policy compliments other policies relating to the walkability around homes, suggesting a modal shift towards sustainable travel. However the respondent considers the policy to also support the building of new roads and the dualing of others. The respondent considers that this may benefit business, but does not seem to compliment Policy 2 (Doc80) and could detract from good place-making and from promoting a 'walkability' to services etc. around homes.

Summary of Representations Supporting as written

OVERALL

Scottish Water (762198) PLAN2015_275 support the policy.

Tactran Regional Transport Partnership (441235) PLAN2015_365 supports Policy 10 which is consistent with and complements the Regional Transport Strategy.

Colliers International for Scottish Enterprise (835481) PLAN2015_371 supports the policy to ensure that Strategic Development Areas are underpinned by the right infrastructure, the direction given to Local Development Plans and that the policy reflects SPP.

Dundee Civic Trust (845127) PLAN2015_285 supports the policy, emphasising the connectivity projects that is needed to enhance the region's economic prospects and that it is essential to capitalise on the investments being undertaken in the city in particular in the V&A and waterfront area. The respondent makes specific reference to Dundee infrastructure proposals and the desired direction for these.

Cairngorms National Park Authority (910266) PLAN2015_391 supports the strategic infrastructure proposals with the upgrading of the A9 between Perth and Inverness and improvements to the Highland main rail line being of particular significance to the National Park.

Aberdeen City and Shire SDPA (442583) PLAN2015_565 supports the proposed A90 upgrade at Dundee and on the rail network at Usan south of Montrose. The respondent considers that while road improvements to increase capacity, speed and reliability of journeys on the A90 at Dundee and on the rail network at Usan south of Montrose are mentioned, these improvements are critical from Aberdeen City and Shire's perspective too and that it is vital that TAYplan and TACTRAN both continue to push coordinated work on this, with Transport Scotland and others, to see these improvements delivered within the plan period.

PORTS AND RAIL FREIGHT

SEStran Regional Transport Partnership (908118) PLAN2015_35 supports the consideration of freight transport issues.

REDUCING CARBON EMISSIONS

Sustrans (346798) PLAN2015_507 strongly supports safeguarding land for future sustainable transport infrastructure provision, in particular any that is necessary to deliver enhancements to the National Walking and Cycling Network.

Scottish Environment Protection Agency (835401) PLAN2015_200 fully supports the proposed strategy for reducing greenhouse gas emissions and improving air quality within the TAYplan area, and considers air quality issues to be a cross boundary problem. Distinguishing that Local Development Plans should aim to minimise carbon and local air quality emissions and recognise the link between the two agendas as well as that plans should improve air quality through sustainable development in their areas is welcomed.

Modifications sought by those submitting representations:

OVERALL

Scottish Property Federation (444087) PLAN2015_510

- Propose that Local Development Plans should highlight the provision of appropriate broadband infrastructure keeping communities and local businesses supplied with modern technology developments is now frequently an essential component of quality of life, commercial demand and also community services. Therefore it needs to be planned for. The growth of such technology may also be an opportunity for the successful regeneration of some of the region's smaller urban centres such as Montrose and Arbroath as businesses may find they no longer have to be located in major city centres to deliver their services. Of course this point does not preclude the need to continue to make transport improvements which are badly needed throughout the region and are well documented in the Strategic Development Plan.

Coupar Angus & Bendochy Community Council (909949) PLAN2015_293

- Respondent implies a change to include a Coupar Angus relief road.

Coupar Angus & Bendochy Community Council (909949) PLAN2015_295

- Respondent recommends that TAYplan incorporates the findings of the new

Regional Transport Strategy.

PORTS AND RAIL FREIGHT

Holder Planning for Forth Ports Limited (846251) PLAN2015_235

- Propose that P58 Policy 10 item A: Amend text to state, “port related and industrial uses.”
- Propose that P61, paragraph 4, Amend text to state, “Policy 10 safeguards the Port of Dundee for port-related and industrial land uses and Montrose ports for port-related land uses. The Port of Dundee will continue to operate as a multi-purpose operational port. The safeguard will facilitate the growth in the offshore renewable energy, oil and gas sector ...”
- Propose that Policy 10, alongside Map 10, associated supporting text at Policy 3 and Proposed Action Programme action 17. remove reference to the proposal for an “intermodal regional rail freight facility.”

Dr Peter Symon (548525) PLAN2015_473

- Propose change to page 58, Policy 10A, after "Dundee" insert , "Perth".
- Propose change to page 61, How this policy works, para. 4, after "Dundee" insert , "Perth".
- Propose change to page 61, How this policy works, para. 4, second sentence, after "(2011)" insert "and to support sea freight".

ROAD INFRASTRUCTURE

Freuchie Community Council (910081) PLAN2015_298

- Seeks improvement to Freuchie junctions on the A92 to make the junction safer.

REDUCING CARBON EMISSIONS

St Andrews Environmental Protection Association Limited (STEPAL) (910367) PLAN2015_548

- Respondent believes that TAYplan policies should be more proactive in identifying ways to reduce carbon emissions and provide specific examples from St. Andrews.

Savills-SmithsGore for Errol Estate (909974) PLAN2015_526

- There is no explicit statement in the text **“Local Development Plans should enhance connectivity of people, places and markets by...”** that safeguards the “Strategic Active Travel Links” and other opportunities to enhance the TAYplan Green Network referenced in Policy 8 (Doc80) “Green Networks” (p48).
- Amendments to the text of point iii. are therefore proposed. Point iii. currently states “other locations or routes, as appropriate, including those which are essential to support a modal shift from car reliance on the car travel and road-based freight and support a reduction in carbon emissions and improvements to air quality”
- The amendment should read: “other locations or routes, as appropriate, including the opportunities identified to enhance green networks at Policy 8 (Doc80) point C. which are essential to support a modal shift from reliance on ~~the~~ car travel and road-based freight and support a reduction in carbon emissions and improvements to air quality”
- The underlined text is additional and the strikethrough text should be deleted.

Thomas Wallace (910151) PLAN2015_319

- No specific change specified although respondent implies that new roads and dualing doesn't compliment Policy 2 (Doc80).

Summary of responses (including reasons) by Planning Authority:

Authority's response to proposed modifications

OVERALL

Scottish Property Federation (444087) PLAN2015_510

TAYplan support the promotion of digital infrastructure improvements to support growth in business and places. Reference to this has been made in the supporting text of Policy 10. Local Development Plans will address this through planning applications for specific sites. Therefore TAYplan does not consider any change to be necessary.

Coupar Angus & Bendochy Community Council (909949) PLAN2015_293 and PLAN2015_295

Any potential relief road at Coupar Angus is a local issue which is for Perth & Kinross Council to consider. Perth & Kinross Council has no funding to implement such a proposal at this time, nor is it anticipated that there will be funding available within the lifetime of the Local Development Plan. However, Perth & Kinross Council acknowledges the comments made, and accepts that the resultant congestion in Queen Street is not acceptable to the local community. The Council has offered to investigate traffic solutions which may go some way to alleviating the short term issues, however, it is recognised that a by-pass at some time in the future would no doubt remove the majority of the concerns expressed.

Tactran sit on TAYplan's Key Stakeholder Group and work closely with TAYplan. In developing the Proposed Plan and associated Proposed Action Programme (Doc76) specific attention is given to the Regional Transport Strategy (Doc94) and the projects within this. Responses to any comments the respondents have made to the Regional Transport Strategy will come through Tactran. Therefore TAYplan does not consider any change to be necessary.

PORTS AND RAIL FREIGHT

Holder Planning for Forth Ports Limited (846251) PLAN2015_235

The response to this comment has been covered in Issues 030: Policy 10: Connecting People, Places And Markets – Map 10.

Reference to an 'intermodal regional rail freight facility' is within Tactran's Regional Transport Strategy Delivery Plan (2013-14) (Doc94).

Dr Peter Symon (548525) PLAN2015_473

There is no requirement to specifically identify the importance of Perth Harbour within Policy 3 (Doc80) as it is not of a scale of operation that has the same strategic importance in comparison to Dundee and Montrose Ports. Perth Harbour is considered to be local infrastructure. TAYplan only focuses on the large commercial ports. Smaller fishing harbours in Angus and Fife are not considered within the Strategic Development Plan either. Therefore TAYplan does not consider any change to be necessary.

ROAD INFRASTRUCTURE

Freuchie Community Council (910081) PLAN2015_298

TAYplan is committed to improvements to the A92 between Edinburgh and Dundee as stated on p.22 of the Proposed Action Programme (May 2015) (Doc76). Some of these measures have already been implemented or are currently committed, others are awaiting approval and/ or programming. TAYplan does not set out individual projects but rather than A92 as a whole. Although TAYplan only covers part of the A92 route Fife Council covers all of the A92 in Fife and has strategic level input into SESTRAN Regional Transport Partnership and both TAYplan and SESplan. TAYplan considers this to provide the appropriate scope for Fife for the identification and

delivery of specific improvements. Therefore TAYplan does not consider any further change to be necessary.

REDUCING CARBON EMISSIONS

St Andrews Environmental Protection Association Limited (STEPAL) (910367) PLAN2015_548

TAYplan have undertaken a significant amount of background work in reducing carbon emissions and climate change resilience. This work can be viewed in Topic Papers 3 (Assets, Resources and Infrastructure) pages 8-18, 19-20 and 24-31 (Doc105) and 4 (Place Shaping) pages 28-29 and 44- 46 (Doc106). TAYplan consider that the Proposed Plan has taken this work and developed policies and supporting text which sets a strong framework to provide direction to local authorities and assist in the delivery of this. Providing specific examples is not considered necessary in the Plan. The policies will be applied, as required, to relevant development proposals across the TAYplan area, not just specific towns. Therefore TAYplan does not consider any change to be necessary.

Savills-SmithsGore for Errol Estate (909974) PLAN2015_526

TAYplan do not consider it necessary to repeat text already in Policy 8 (Doc80). The focus of the green network strategy is for social, economic and environmental benefits as explained in the explanatory text following Policy 8 (Doc80). All policies within the Strategic Development Plan should be read together as it is only by doing this that the concept of the whole place can be built up. Therefore TAYplan does not consider any change to be necessary.

Thomas Wallace (910151) PLAN2015_319

TAYplan does not consider this policy to detract or contradict Policy 2 (Doc80). Whilst active travel and walkable environments is important to TAYplan's place shaping agenda, the requirement for infrastructure developments, including roads, is also necessary. TAYplan's focus is on having modal choice and where possible modal shift. Where road upgrades and developments are necessary TAYplan's focus is that this is done in a way which promotes Policy 2 (Doc80) and ensures the quality of place remains important to these improvements. Therefore TAYplan does not consider any change to be necessary.

Authority's response to supporting representations

OVERALL; PORTS AND RAIL FREIGHT; and, REDUCING CARBON EMISSIONS

Aberdeen City and Shire SDPA (442583) PLAN2015_565, Cairngorms National Park Authority (910266) PLAN2015_391, Colliers International for Scottish Enterprise (835481) PLAN2015_371, Dundee Civic Trust (845127) PLAN2015_285, Scottish Environment Protection Agency (835401) PLAN2015_200, Scottish Water (762198) PLAN2015_275, SEStran Regional Transport Partnership (908118) PLAN2015_35, Sustrans (346798) PLAN2015_507 and Tactran Regional Transport Partnership (441235) PLAN2015_365

TAYplan welcome support for Policy 10. TAYplan note that the Proposed Action Programme will be updated annually where the progress on these proposals will be recorded.

CONCLUSIONS

TAYplan considers that all of the issues raised do not warrant any change to the Proposed Strategic Development Plan (May, 2015) (Doc80) and propose that the elements dealt with in this Schedule 4 Summary of Unresolved Issues remain as written and unchanged.

TAYplan is satisfied that many of these issues are dealt with appropriately by the

Policy as currently written or by supporting elements of Policies 1, 3, 4, 5 and the Proposed Action Programme (Doc76).

A number of the changes sought above are considered to be of a local level for TAYplan's constituent local authorities. Including additional detail in the Strategic Development Plan, on these issues, would result in repetition within the Policy and detract from the high level, strategic nature of TAYplan.

Reporter's conclusions:

DPEA use only

Reporter's recommendations:

DPEA use only

Committee Version